

Message Text

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C O N F I D E N T I A L STATE 233210 TOSEC 270436

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E.O. 11652: GDS

TAGS: PFOR

SUBJECT: DAILY ACTIVITY REPORTS, MONDAY, SEPTEMBER 20,
1976

1. FOLLOWING ARE THE DAILY ACTIVITY REPORTS FROM THE
BUREAUS. NEA DID NOT SUBMIT A REPORT.

AF - TALCOTT W. SEELYE, ACTING

PRESIDENT OF SEYCHELLES PASSES THROUGH DULLES: ON
SATURDAY I MET THE PRESIDENT OF THE SEYCHELLES,
JAMES RIC;ARD MANCHAM, WHO WAS TRANSITTING DULLES ON
HIS WAY TO NEW YORK TO ADDRESS THE UNGA ON THE
OCCASION OF SEYCHELLES' ADMISSION TO THE UN. HE IS
YOUNG AND DYNAMIC. AS NEWLY ELECTED VICE PRESIDENT
OF THE OAU, HE PLEDGES SUPPORT FOR MODERATE POSITIONS.

MEETING WITH SWISS DEPUTY FOREIGN MINISTER:
ALBERT WEITNAUER CALLED TO HAVE A TALK ABOUT SOUTHERN
AFRICA. HE DREW ATTENTION TO THE SUBSTANTIAL
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SWISS INVESTMENT IN SOUTH AFRICA, WHICH HE CHARACTERIZED
AS THE THIRD LARGEST FOREIGN INVESTMENT IN THAT COUNTRY.
HE SAID THAT SWITZERLAND RECOGNIZES THE EXPLOSIVE
POTENTIAL IN SOUTHERN AFRICA IF CURRENT TRENDS IN

THAT AREA ARE NOT CHECKED. HIS GOVERNMENT WELCOMES
YOUR CURRENT INITIATIVES.

LIBYAN-AMERICAN RELATIONS: DR. HASSAN SAAB, EX-LEBANESE
DIPLOMAT AND CURRENT PROFESSOR OF POLITICAL SCIENCE
CAME TO SEE ME. HE SAID THAT QADAFI WAS SO IMPRESSED
WITH SAAB'S BOOK ON HOW THE ARAB 'REVOLUTION'
SHOULD BE DIRECTED AT THE ARAB MIND THAT HE ASKED
SAAB TO SET UP AN EDUCATIONAL DEVELOPMENT INSTITUTE
IN LIBYA. SAAB HAS OBTAINED QADAFI'S AGREEMENT FOR
THREE AMERICAN UNIVERSITIES TO RUN THIS INSTITUTE.
SAAB FEELS THAT THE ATMOSPHERE IN LIBYA IS NOW MORE
PROPITIOUS FOR AMERICAN INFLUENCE.

ACTION MESSAGES ON CRITICAL ISSUES: NONE

R
ARA:WHLUERS, ACTING

ARGENTINA -- PHIL HABIB TOLD DON FRASER THIS MORNING
THAT IT WOULD NOT BE HELPFUL TO HAVE HEARINGS NOW ON
ARGENTINA, GIVEN THE UNSTABLE SITUATION, THE VIOLENCE
COMING FROM ALL SIDES, AND THE REPORTED EFFORTS OF VIDELA
TO GET SOME CONTROL OVER THE COUNTER-TERRORISM. AT
PHIL'S SUGGESTION, I SPENT AN HOUR WITH FRASER THIS
AFTERNOON EXPLAINING THE ARGENTINE SITUATION AND REIN-
FORCING OUR HOPE THAT, IF HEARINGS ARE TO BE HELD, FRASER
WOULD NOT CALL THE STATE DEPARTMENT TO TESTIFY. FRASER
RELUCTANTLY AGREED. HE WILL GO AHEAD WITH HEARINGS THE
MIDDLE OF NEXT WEEK, PERHAPS ASKING JUSTICE TO TESTIFY
ON THE PAROLE PROGRAM. BUT HE WILL NOT ASK STATE TO
TESTIFY NOW. -

CONGRESSIONAL RELATIONS -- WE HAD OUR FIRST SEMINAR
IN ARA TODAY ON IMPROVING CONGRESSIONAL RELATIONS.
FIFTEEN ARA OFFICERS SPENT TWO HOURS IN DISCUSSING HOW
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CONGRESS FUNCTIONS WITH AN OUTSIDE CONSULTANT, MARK
TALISMAN. WE WILL HAVE FIVE MORE SUCH SESSIONS INCLUDING
SPECIFIC WORK ON TESTIMONY DRAFTING AND LETTER WRITING.
IF IT PROVES TO BE A USEFUL TRAINING TOOL, WE WILL RE-
PEAT THE "COURSE" FOR ALL OUR BUREAU OFFICERS. THE
FIRST DAY WAS RECEIVED ENTHUSIASTICALLY.

ACTION MESSAGES ON CRITICAL ISSUES

MESSAGE DATE ISSUE COUNTRY

9/20/76 HARKIN AMENDMENT AND ARGENTINA
--- ARGENTINA: EXPLANATION
--- OF FORTHCOMING U.S. IDB

----- VOTE

EA - ARTHUR W. HUMMEL, JR.

ARRIVAL OF MALAYSIAN FOREIGN MINISTER RITHAUDDEEN.
BOB MILLER WILL GO OUT THIS EVENING TO MEET THE MALAYSIAN
FOREIGN MINISTER, WHO IS ARRIVING ON HIS WAY TO NEW YORK.

BRIEFING UK ON SOVIET AND PRC INFLUENCE IN THE SOUTH
PACIFIC. LES EDMOND BRIEFED A UK EMBASSY OFFICIAL ON THE
MEETING WE WILL HOLD SEPTEMBER 24 AND 25 WITH AUSTRALIAN
AND NEW ZEALAND OFFICIALS TO DISCUSS INCREASING SOVIET AND
PRC INTEREST AND INFLUENCE IN THE SOUTHWEST PACIFIC.

ACTION MESSAGES ON CRITICAL ISSUES: NONE

EUR - ARTHUR A. HARTMAN

EC PARLIAMENTARIANS. HAL SONNENFELDT AND I MET FOR
SOME TWO HOURS WITH THE 20-STRONG EC PARLIAMENT DELE-
GATION. WE COVERED OUR RELATIONS WITH EUROPE, THE NORTH-
SOUTH DIALOGUE, AND THE POLITICAL SITUATION IN EUROPE.
THE MOST INTERESTING EXCHANGE WAS WITH THE FRENCH COMMUNIST
PARLIAMENTARIAN WHO ASKED IF ANY CHANGE IN OUR POLICY
COULD BE EXPECTED AFTER OUR ELECTION. HAL AND I REVIEWED
THE BASIS FOR OUR POLICY, WHICH WE SAID WE DID NOT THINK
WOULD CHANGE REGARDLESS OF THE ELECTION OUTCOME. IT IS
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ALSO INTERESTING THAT THIS FRENCHMAN REFERRED TO POSSIBLE
FUTURE COMMUNIST PARTICIPATION IN A FRENCH GOVERNMENT
AFTER ELECTIONS THERE AS A "CHANGE IN THE FRENCH
SYSTEM OF GOVERNMENT." THIS RAISED EYEBROWS AROUND THE
ROOM.

SPANISH SOCIALIST. BRUCE LAINGEN MET WITH LUIS
YANEZ, FOREIGN AFFAIRS ADVISOR TO FELIPE GONZALEZ OF
THE SPANISH SOCIALIST WORKERS' PARTY. YANEZ, HERE ON A
LEADER GRANT, EXPRESSED CAUTIOUS OPTIMISM THAT THE
SPANISH GOVERNMENT'S REFORM PROGRAM COULD BRING ABOUT
A PEACEFUL TRANSITION TO A DEMOCRATIC SYSTEM. ON
POSSIBLE SPANISH ENTRY INTO NATO AND THE EC, HE SAID HIS
PARTY FAVORED EC MEMBERSHIP BUT THOUGHT SPAIN SHOULD STAY
OUT OF NATO.

US-SPANISH FISHERIES TALKS. BRUCE LAINGEN PRESIDED
AT TODAY'S OPENING OF EXPLORATORY FISHERIES TALKS BETWEEN
THE US AND SPAIN. FORMAL NEGOTIATIONS WILL FOLLOW
LEADING TO A GOVERNING INTERNATIONAL FISHERY AGREEMENT
FOR THE 200 MILE FISHERIES CONSERVATION ZONE OFF OUR
COASTS AS PROVIDED IN THE FISHERY CONSERVATION AND
MANAGEMENT ACT OF 1976. THE SPANISH WILL BE LOOKING

FOR SOME SPECIAL CONSIDERATION, HAVING ALREADY ALLUDED TO THEIR SENSITIVE POLITICAL EVOLUTION, BUT THERE IS VIRTUALLY NO FLEXIBILITY IN THIS US FISHERY LAW.

ACTION MESSAGES ON CRITICAL ISSUES: NONE.

EB - JULIUS L. KATZ

AUSTRALIAN BEEF. OUR HOPES OF RESOLVING THE PROBLEM OF AUSTRALIAN BEEF BEING SHIPPED THROUGH THE FOREIGN TRADE ZONE IN PUERTO RICO HAVE NOT SUCCEEDED. WE HAD WORKED OUT AN AD REFERENDUM UNDERSTANDING UNDER WHICH THE AUSTRALIANS WOULD AGREE TO DEDUCT THE LAST OF 3 SHIPLOADS FROM THEIR RESTRAINT LEVEL AND WOULD AGREE TO AMEND THE BILATERAL AGREEMENT TO COUNT ALL FUTURE SUCH SHIPMENTS AGAINST THEIR RESTRAINT LEVEL. THIS POSITION WAS SOLD TO THE U.S. CATTLE-MEN WITH SOME DIFFICULTY (AFTER BEING APPROVED BY THE PRESIDENT) BUT IN THE END CANBERRA REFUSED TO TAKE CREDIT
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FOR THE THIRD SHIPMENT (AMOUNTING TO SOME 11 MILLION POUNDS OUT OF SOME 680 MILLION POUNDS THAT AUSTRALIA WILL BE SHIPPING TO THE U.S. THIS YEAR). OTHER EFFORTS TO RESOLVE THE PROBLEM THROUGH REGULATION (INCLUDING THE USDA REGULATION WHICH WOULD HAVE BEEN IN VIOLATION OF OUR AGREEMENT AND TO WHICH WE OBJECTED) HAVE BEEN EFFECTIVELY BLOCKED BY LAWSUITS. THE PROPOSED REGULATIONS HAVE BEEN WITHDRAWN AND THE LAWSUITS CANCELLED. THERE IS NOW AN EFFORT TO OBTAIN A LEGISLATIVE SOLUTION TO THE PROBLEM. AT A HEARING BEFORE THE FINANCE COMMITTEE TODAY USDA AND STR TESTIFIED IN SUPPORT OF LEGISLATION THAT WOULD EFFECTIVELY DEAL WITH THE PROBLEM. WE WERE NOT INVITED TO TESTIFY BUT I SUBMITTED A LETTER, WHICH I CLEARED WITH SEIDMAN AND BUCHEN, STATING THAT WE WOULD NOT OBJECT TO LEGISLATION PROVIDED THAT IT WOULD NOT VIOLATE OUR INTERNATIONAL AGREEMENTS. THE CHANCES OF THE LEGISLATIVE SOLUTION THIS LATE IN THE CONGRESSIONAL SESSION ARE UNCERTAIN. SHOULD THIS APPROACH FAIL, HOWEVER, WE WILL NEXT BE FACED WITH THE PROSPECT OF QUOTAS ON OCT 1. THIS WILL CAUSE US SERIOUS PROBLEMS ESPECIALLY WITH CANADA WHICH IS NOT NOW UNDER ANY RESTRICTIONS.

CIEC. WITH THE WORK PROGRAM FORMULATIONS ON DEBT AND PURCHASING POWER RESOLVED THE FOUR CIEC COMMISSIONS RESUMED THEIR WORK ON SEPTEMBER 16. THE DISCUSSIONS WERE SERIOUS AND BUSINESSLIKE, ALTHOUGH IT WAS CLEAR THAT THE REMAINING WORK OF CIEC--AGREEING ON CONCRETE PROPOSALS FOR SUBMISSION TO MINISTERS--WOULD BE MUCH MORE DIFFICULT THAN THE EARLIER ANALYTICAL PHASE. THE ENERGY COMMISSION SPENT MOST OF ITS SESSION DISCUSSING TWO U.S. INITIATIVES: THE INTERNATIONAL ENERGY INSTITUTE, AND THE INTERNATIONAL RESOURCES BANK. THE RAW MATERIALS COMMISSION ADJOURNED EARLY TO PERMIT INFORMAL CONSULTATIONS ON PROPOSALS FOR TABLING IN OCTOBER.

THE DEVELOPMENT COMMISSION CONCENTRATED ON THE ISSUE OF DEBT IN NON-ACUTE CASES; THE DISAGREEMENT BETWEEN THE G-8 AND G-19 ON THIS ISSUE REMAINS STARK. THE FINANCE COMMISSION DEBATED THE DISTINCTION BETWEEN DEBT IN ACUTE AND

AND NON-ACUTE CASES, THE NEED FOR SPECIAL TREATMENT FOR OPEC ASSETS AND MEASURES FOR CONTROLLING INFLATION. THE NEXT ROUND OF CIEC SESSIONS IS SCHEDULED FOR OCT 20-27.

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ACTION MESSAGES ON CRITICAL ISSUES: NONE.

H - KEMPTON B. JENKINS, ACTING

1. ARMS SALES HEARINGS. HABIB AND ATHERTON GO BEFORE FASCELL AND HUMPHREY RESPECTIVELY TOMORROW ON ARMS SALES. IT IS APPARENT THAT BOTH WILL BE PRESSED HARD ON PLANNED SIDEWINDER-MAVERICK SALES TO SAUDI ARABIA. CASE'S STAFF INSISTS WE ARE GOING TO HAVE TO ABANDON THE MAVERICK SALE TO GET THE OTHER SALES THROUGH. APAC IS WORKING HARD TO THAT END.

2. FOREIGN ASSISTANCE APPROPRIATION BILL. FRIEDERSDORF CONFIRMED TO ME THAT HE AND, IF NECESSARY, THE PRESIDENT WILL CALL ON MANSFIELD TO TRY TO PERSUADE INOUE TO ACCEPT THE HOUSE POSITION ON THE REMAINING BARRIER TO CONFERENCE AGREEMENT ON THE BILL. INOUE HAS INSISTED ON PRIOR CONGRESSIONAL APPROVAL OF REPROGRAMMING FUNDS, WHEREAS THE HOUSE VERSION CALLS ONLY FOR PRIOR NOTIFICATION OF CONGRESS.

3. ROMANIAN MFN WAIVER. THE ROMANIAN AMBASSADOR CALLED ON ME TODAY TO EXPRESS CONCERN ABOUT A HOUSE RESOLUTION INTRODUCED LAST WEEK BY REPRESENTATIVE MCDONALD TO REMOVE THE MFN WAIVER FROM ROMANIA. I COULD ASSURE HIM THAT IT IS NOT GOING ANYWHERE. WAYS AND MEANS COMMITTEE STAFF TOLD US THAT THEY EXPECT THE RESOLUTION TO DIE IN COMMITTEE AT ADJOURNMENT. RECENT HEARINGS ON ROMANIA IN BOTH HOUSES HAVE LEFT THE KEY COMMITTEES SATISFIED THAT THE MFN WAIVER SHOULD CONTINUE TO BE APPLIED.

4. ON TAP: TUESDAY, SEPTEMBER 2,.

--PHIL HABIB WILL TESTIFY BEFORE THE FASCELL SUBCOMMITTEE CONCERNING ARMS SALES TO SAUDI ARABIA.

--ROY ATHERTON WILL TESTIFY BEFORE THE SFRC CONCERNING ARMS SALES TO SAUDI ARABIA.

--MONROE LEIGH WILL TESTIFY BEFORE THE CONSUMER PROTECTION

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AND FINANCE SUBCOMMITTEE OF THE HOUSE INTERSTATE AND
FOREIGN COMMERCE COMMITTEE CONCERNING ANTI-BRIBERY
LEGISLATION.

IO - LEWIS

1. APARTHEID ISSUE AT UNGA- THE AFRICAN GROUP AT THE UN HAS
DECIDED TO BREAK WITH PRECEDENT AND TO ASK THE GENERAL
ASSEMBLY TO CONSIDER THE QUESTION OF SOUTH AFRICAN APARTHEID
THIS YEAR ONLY IN PLENARY. THIS MOVE WILL ASSURE GREATER
PUBLIC AND MEDIA ATTENTION TO THE SPEECHES GIVEN AND RE-
SOLUTIONS ADOPTED AND HELP SOUTHERN AFRICAN ISSUES TO DOM-
INATE THE 31ST UNGA. IN THE PAST, APARTHEID HAS ALWAYS
BEEN REFERRED TO THE SPECIAL POLITICAL COMMITTEE WHICH HAS
THEN REPORTED TO THE ASSEMBLY.

2. ALLEGED PLO OBSERVER MISSION FUNDRAISING IN US - THE
JACK ANDERSON COLUMN IN THIS MORNING'S WASHINGTON POST
ALLEGED THAT THE DIRECTOR OF THE PLO OBSERVER MISSION TO
THE UN, ZUHDI TERZI, HAD BECOME INVOLVED IN PLO FUND-
RAISING ACTIVITIES IN THIS COUNTRY. RESPONDING TO QUES-
TIONS AT THE NOON BRIEFING, THE SPOKESMAN SAID THAT IF
THE ALLEGATIONS WERE TRUE SUCH ACTIVITIES WOULD CLEARLY
BE OUTSIDE THE SCOPE OF ACTIVITIES FOR WHICH THE PLO OB-
SERVERS WERE ADMITTED TO THE U.S. USUN HAS BEEN INSTRU-
CTED TO ASK THE UN LEGAL ADVISOR TO CONTACT THE PLO IN AN
EFFORT TO DETERMINE THE FACTS.

ACTION MESSAGES ON CRITICAL ISSUES: NONE

L - MONROE LEIGH

--I CONFERRED WITH HARTMAN AND OTHERS REGARDING STEPS TO BE
TAKEN TO DETERMINE WHETHER ALLEGED 1958 ALLEN DULLES LETTER
TO STRAUSS IS GENUINE OR A FORGERY.

--I APPROVED MESSAGE TO UNDER SECRETARY MAW ON THE PROPOSED
AGREEMENT WITH PERU SETTling THE MARCONA CASE. WE ARE
CONCERNED AT THE EXPRESS STATEMENT IN THE DRAFT THAT PERU'S
PAYMENT IS CONTINGENT UPON NEW FINANCING BY U.S. BANKS.

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--ALDRICH REVISED A DRAFT OPTION PAPER ON DEEP SEABED
MINING LEGISLATION.

--ALDRICH REVIEWED WITH ACTING SECRETARY ROBINSON AND OTHERS
THE KEY DIFFERENCES IN THE SEVERAL NON-PROLIFERATION BILLS

CURRENTLY BEFORE THE CONGRESS. THESE DIFFERENCES HAVE SERIOUS IMPLICATIONS FOR OUR RELIABILITY AS A NUCLEAR SUPPLIER, THE EFFECTIVENESS OF OUR NON-PROLIFERATION EFFORTS, AND THE INTEGRITY OF THE PRESIDENT'S POWERS VIS-A-VIS THOSE OF THE NRC IN CASES INVOLVING NATIONAL SECURITY.

--FELDMAN MET WITH COMMERCE AND TREASURY TO COORDINATE TESTIMONY ON REPRESENTATIVE MURPHY'S VERSION OF THE PROXMIRE BRIBERY BILL WHICH WILL BE GIVEN BEFORE MURPHY'S SUBCOMMITTEE TOMORROW. ALL AGENCIES EXCEPT THE SEC WILL OPPOSE CRIMINALIZATION AND SUPPORT THE PRESIDENT'S DISCLOSURE BILL. FELDMAN WILL TESTIFY FOR THE DEPARTMENT.

--SCHWEBEL TALKED WITH CONGRESSMAN BINGHAM ABOUT WHY THE DEPARTMENT DESIRES PASSAGE OF LEGISLATION ON PRE-ADJUDICATION OF CLAIMS AGAINST EAST GERMANY AT THIS SESSION OF CONGRESS. BINGHAM UNDERTOOK TO EXPLORE POSSIBILITIES WITH HIS COLLEAGUES DESPITE THE CONGESTION OF THE SUSPENSE CALENDAR.

--SCHWEBEL PREPARED A DRAFT MEMORANDUM FOR THE CONSIDERATION OF L, EUR, EB AND M/CT ON THE PROS AND CONS OF SUSPENDING AIR TRAFFIC WITH YUGOSLAVIA, PURSUANT TO THE ANTI-HIJACKING ACT, BECAUSE OF YUGOSLAVIA'S HAVING AFFORDED SANCTUARY TO "CARLOS".

ACTION MESSAGES ON CRITICAL ISSUES: NONE

PM--GSVEST--DAILY ACTIVITY REPORT

ARMS CONTROL IMPACT STATEMENTS--BILL HYLAND CHAIRED AN INTERDEPARTMENTAL MEETING TODAY WHICH DEPUTY DIRECTOR JAMES GOODBY ATTENDED FOR THE DEPARTMENT. THE SUBJECT WAS THE ADMINISTRATION'S RESPONSE TO HIGHLY CRITICAL LETTERS ADDRESSED TO RUMSFELD, SEAMANS AND SCOWCROFT FROM SENATORS SPARKMAN, CASE, AND HUMPHREY AND REPRESENTA-
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TIVE ZABLOCKI. THE LETTERS ASSERTED THAT THE ARMS CONTROL IMPACT STATEMENTS SUBMITTED BY THE ADMINISTRATION WERE UNRESPONSIVE TO THE LAW. HYLAND ASKED THAT THE RESPONSES BE NONPOLEMICAL, POINT OUT THAT THIS HAD BEEN THE FIRST YEAR THAT THE LEGISLATION HAD BEEN IN EFFECT, THAT THE PRESIDENT'S BUDGET HAD ALREADY BEEN SUBMITTED BY THE TIME THE IMPACT STATEMENTS WERE REQUESTED, THAT THE ADMINISTRATION WAS GOING TO REVIEW ITS PROCEDURES FOR SUBMITTING IMPACT STATEMENTS FOR THE NEXT BUDGET CYCLE

AND THAT IT WOULD TAKE THE VIEWS OF THE COMMITTEES INTO ACCOUNT. HYLAND SAID THAT HE WOULD LIKE TO CLEAR THE REPLIES.

IN DISCUSSING THE CONTENT OF THE ARMS CONTROL IMPACT STATEMENTS FOR THE NEXT BUDGET CYCLE HYLAND SAID THAT THE STATEMENTS SHOULD BE READY FOR SUBMISSION TO CONGRESS BY JANUARY 21, THAT THE STATEMENTS WOULD HAVE TO BE MORE SUBSTANTIVE THAN LAST YEAR'S, AND THAT WORK SHOULD GET STARTED PROMPTLY ON THEM. HE SUGGESTED THAT THE STATEMENTS SHOULD FOCUS ON ONGOING OR POSSIBLE FUTURE ARMS CONTROL NEGOTIATIONS AND SAID HE WOULD CIRCULATE GUIDELINES FOR THE STATEMENTS. HE REQUESTED THAT STATE WORK WITH ACDA IN DRAFTING A COVERING REPORT FOR THE ARMS CONTROL IMPACT STATEMENTS WHICH WOULD PUT THE STATEMENTS IN PERSPECTIVE, E.G., BY MENTIONING THAT MANY BIG PROGRAMS HAVE LITTLE OR NO IMPACT ON ARMS CONTROL NEGOTIATIONS,

AND BY POINTING TO THE BASIC DILEMMA THAT A PARTICULAR WEAPONS PROGRAM MAY AT THE SAME TIME MAKE A POSITIVE CONTRIBUTION TO THE STRATEGIC RELATIONSHIP BETWEEN THE US AND USSR AND HAVE AN ADVERSE EFFECT ON PRESENT OR FUTURE ARMS CONTROL NEGOTIATIONS.

ACTION MESSAGES ON CRITICAL ISSUES: NONE ROBINSON

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